

WAIVER REQUEST

1. **Waiver serial number:**
980017
2. **Type of request:**
Modification and Extension
3. **Primary regulation citation, if any:**
Section 6 (o) of the Food Stamp Act, as amended by Section 824 of the Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA) of 1996, P.L. 104-193.
4. **Secondary regulation citation, if any:**
7 CFR 273.24 (f)(3)(iii)
5. **State:**
Illinois
6. **Region:**
MWRO

7. **Regulatory requirements:**

Under 7 CFR 273.24(b) individuals are not eligible to participate in the Food Stamp Program as a member of any household if, during the preceding 36-month period, the individual received food stamp benefits for not less than 3 months (consecutive or otherwise), during which the individual did not work 20 hours or more per week, averaged monthly; participate in and comply with the requirements of a work program for 20 hours or more per week; or participate in and comply with requirements of a program under Section 20 or a comparable program established by the State.

Under 7 CFR 273.24(f), upon the request of a State agency, the Food and Nutrition Service (FNS) may waive the applicability of the above provision for any group of individuals in the State if the FNS makes a determination that the area in which the individuals reside has an unemployment rate of over 10 percent, or does not have a sufficient number of jobs to provide employment for the individuals.

In addition, the FNS will approve two-year State agency waivers under limited circumstances, targeting areas that qualified for waivers for two consecutive past years. In order to be eligible for a two-year waiver, the area must meet at least one of the following criteria indicating that the area has experienced and will probably continue chronic high unemployment: an unemployment rate greater than 10 percent for the two-year period immediately prior to the request; designation as a Labor Surplus Area (LSA) by the Department of Labor's Employment and Training Administration (DOLETA) for a minimum of two consecutive fiscal years (the year

of the request and the fiscal year prior to the request); or an unemployment rate greater than 20 percent above the national average for a 36-month period, ending no earlier than three months prior to the request.

8. Proposed procedures:

Illinois is requesting a 2-year waiver to exempt residents in Grundy and Kankakee Counties, as well as residents in the cities of Calumet, Carpentersville village, Chicago, Chicago Heights, Cicero town, Dolton village, Elgin, Harvey, Joliet, Maywood village, and Park Forest village based on having an average unemployment rate of at least 20 percent above the national average during September 2004 through August 2007. During this period, the national average unemployment rate plus 20 percent was 5.8.

Area	Unemployment Rate, SEP 04- Aug 07	Area	Unemployment Rate, SEP 04- Aug 07
Grundy County	6.1	Dolton village	7.9
Kankakee County	6.2	Elgin city	6.3
Calumet city	7.7	Harvey city	9.6
Carpentersville village	6.7	Joliet city	6.6
Chicago city	6.1	Maywood village	8.2
Chicago Heights city	9.2	Park Forest village	6.1
Cicero town	7.1		

In addition the State is also requesting to exempt residents in South Holland, Hanover Park, and 182 municipalities with population less than 25,000 listed in the attached spreadsheet from the Illinois Department of Employment Securities. For the period October 2004 – September 2007 these had a 36 monthly average unemployment rate of at least 5.9 %, 120% of the average U.S. unemployment rate of 4.7% for the same period.

9. Justification for request:

As stated in number 8 above, the areas listed above have an average unemployment rate of at least 20 percent above the national average during a recent 36-month time period. All of the raw data supporting our numbers that we have used are from the Bureau of Labor Statistics (BLS) website and IDES data.

10. Anticipated impact on households and State agency operations:

This waiver will provide consistency for households and State agency operations in areas where unemployment remains higher than the national average.

11. Caseload information, including percent, characteristic, and quality control error rate for affected portion:

The caseload for these areas, as of October 2007 represent approximately 61% of the caseload for the state. There are no quality control procedures involved.

12. Anticipated implementation date and time period for which waiver is needed:

The State is requesting a two-year waiver from March 1, 2008 through February 28, 2010.

13. **Proposed quality control review procedures:**

There are no special quality control procedures needed in conjunction with this waiver.

14. **Signature and title of requesting official:**

Jan Kerner State Food Stamp Director

15. **Date of request:**

11/16/07

Attachment 1

MUNICIPALITIES IN ILLINOIS WITH POPULATION LESS THAN 25,000 THAT HAD
OCTOBER 2004-SEPTEMBER 2007 36-MONTH AVERAGE UNEMPLOYMENT RATES OF AT LEAST
5.9%

OR 120 PERCENT OF AVERAGE U.S. UNEMPLOYMENT RATE (4.9%) DURING SAME PERIOD

Source: Illinois Department of Employment Security, Economic Information and Analysis

NAME	COUNTY	LABOR FORCE	EMPLOYED	UNEMPLOYED NUMBER	RATE
Camp Point village	Adams	690	643	47	6.8
Loraine village	Adams	200	177	23	11.5
Beardstown city	Cass	3,032	2,788	244	8.0
Broadlands village	Champaign	169	156	13	7.7
Ivesdale village	Champaign	210	197	13	6.2
Longview village	Champaign	86	73	13	15.1
Ludlow village	Champaign	179	166	13	7.3
Rantoul village	Champaign	7,105	6,664	441	6.2
Royal village	Champaign	200	187	13	6.5
Humboldt village	Coles	262	241	21	8.0
Bellwood village	Cook	10,436	9,484	952	9.1
Blue Island city	Cook	11,142	10,211	931	8.4
Broadview village	Cook	4,563	4,199	364	8.0
Burnham village	Cook	1,903	1,700	203	10.7
Calumet Park village	Cook	4,298	3,902	396	9.2
Country Club Hills city	Cook	8,572	7,866	706	8.2
Dixmoor village	Cook	1,548	1,280	268	17.3
East Hazel Crest village	Cook	771	707	64	8.3
Ford Heights village	Cook	1,069	748	321	30.0
Forest View village	Cook	442	410	32	7.2
Franklin Park village	Cook	9,657	8,972	685	7.1
Hazel Crest village	Cook	7,656	7,046	610	8.0
Hillside village	Cook	4,192	3,892	300	7.2
Justice village	Cook	6,716	6,299	417	6.2
Lynwood village	Cook	3,922	3,687	235	6.0
Lyons village	Cook	5,519	5,070	449	8.1
Markham city	Cook	5,656	4,875	781	13.8
Matteson village	Cook	6,890	6,483	407	5.9
Melrose Park village	Cook	11,183	10,477	706	6.3
Midlothian village	Cook	7,446	6,975	471	6.3
Phoenix village	Cook	854	768	86	10.1
Posen village	Cook	2,282	2,079	203	8.9
Richton Park village	Cook	6,666	6,227	439	6.6
Riverdale village	Cook	6,960	6,083	877	12.6
Robbins village	Cook	2,223	1,741	482	21.7
Sauk Village village	Cook	5,179	4,762	417	8.1
South Chicago Heights village	Cook	1,756	1,649	107	6.1

Stone Park village	Cook	2,108	1,915	193	9.2
Summit village	Cook	4,954	4,537	417	8.4
Genoa city	De Kalb	2,677	2,456	221	8.3
Kirkland village	De Kalb	726	646	80	11.0
Malta village	De Kalb	639	599	40	6.3
Sandwich city	De Kalb	3,953	3,712	241	6.1
Somonauk village	De Kalb	763	703	60	7.9
Wapella village	De Witt	335	308	27	8.1
Garrett village	Douglas	91	74	17	18.7
Hindsboro village	Douglas	175	158	17	9.7
Villa Grove city	Douglas	1,379	1,292	87	6.3
Itasca village	Du Page	4,965	4,636	329	6.6
Atkinson town	Henry	526	482	44	8.4
Kewanee city	Henry	6,715	6,223	492	7.3
Campbell Hill village	Jackson	146	136	10	6.8
De Soto village	Jackson	940	880	60	6.4
Gorham village	Jackson	114	94	20	17.5
Murphysboro city	Jackson	4,231	3,980	251	5.9
Hidalgo village	Jasper	66	50	16	24.2
Newton city	Jasper	1,571	1,458	113	7.2
Rose Hill village	Jasper	56	40	16	28.6
Ste. Marie village	Jasper	115	99	16	13.9
Willow Hill village	Jasper	145	129	16	11.0
Fieldon village	Jersey	122	112	10	8.2
Grafton city	Jersey	322	292	30	9.3
Otterville town	Jersey	66	56	10	15.2
Elizabeth village	Jo Daviess	404	380	24	5.9
Hanover village	Jo Daviess	438	391	47	10.7
Nora village	Jo Daviess	68	56	12	17.6
Maple Park village	Kane	265	247	18	6.8
Pingree Grove village	Kane	85	67	18	21.2
Virgil village	Kane	191	173	18	9.4
Boulder Hill CDP	Kendall	6,810	6,375	435	6.4
Lisbon village	Kendall	211	187	24	11.4
Millington village	Kendall	240	216	24	10.0
Fox Lake Hills CDP	Lake	1,738	1,594	144	8.3
Grandwood Park CDP	Lake	2,841	2,649	192	6.8
Long Lake CDP	Lake	2,248	2,040	208	9.3
Old Mill Creek village	Lake	215	199	16	7.4
Park City city	Lake	4,223	3,904	319	7.6
Round Lake village	Lake	3,758	3,423	335	8.9
Round Lake Heights village	Lake	901	821	80	8.9
Round Lake Park village	Lake	3,219	2,884	335	10.4
Venetian Village CDP	Lake	1,933	1,805	128	6.6
Volo village	Lake	86	70	16	18.6
Zion city	Lake	12,565	11,559	1,006	8.0

Amboy city	Lee	1,262	1,149	113	9.0
Compton village	Lee	161	150	11	6.8
Steward village	Lee	140	129	11	7.9
Chatsworth town	Livingston	634	593	41	6.5
Forrest village	Livingston	624	583	41	6.6
Long Point village	Livingston	145	131	14	9.7
Odell village	Livingston	533	492	41	7.7
Pontiac city	Livingston	5,251	4,923	328	6.2
Saunemin village	Livingston	242	201	41	16.9
Bardolph village	McDonough	122	112	10	8.2
Bushnell city	McDonough	1,849	1,699	150	8.1
Industry village	McDonough	299	279	20	6.7
Tennessee village	McDonough	66	56	10	15.2
Harvard city	McHenry	5,287	4,819	468	8.9
Huntley village	McHenry	1,926	1,804	122	6.3
Lakemoor village	McHenry	895	831	64	7.2
McCullom Lake village	McHenry	716	668	48	6.7
Marengo city	McHenry	4,191	3,933	258	6.2
Wonder Lake CDP	McHenry	5,126	4,819	307	6.0
Arrowsmith village	McLean	180	168	12	6.7
Cooksville village	McLean	140	128	12	8.6
Gridley village	McLean	710	660	50	7.0
Stanford village	McLean	343	306	37	10.8
East Alton village	Madison	3,335	3,066	269	8.1
Grantfork village	Madison	166	154	12	7.2
Hartford village	Madison	816	758	58	7.1
Livingston village	Madison	475	440	35	7.4
Madison city	Madison	2,138	1,846	292	13.7
New Douglas village	Madison	188	176	12	6.4
South Roxana village	Madison	972	890	82	8.4
Venice city	Madison	1,081	824	257	23.8
Williamson village	Madison	122	110	12	9.8
Wood River city	Madison	5,769	5,418	351	6.1
La Rose village	Marshall	119	107	12	10.1
Oakford village	Menard	159	147	12	7.5
Petersburg city	Menard	1,170	1,063	107	9.1
Tallula village	Menard	352	316	36	10.2
Joy village	Mercer	203	183	20	9.9
Keithsburg city	Mercer	342	302	40	11.7
New Boston city	Mercer	289	269	20	6.9
Seaton village	Mercer	118	108	10	8.5
Hecker village	Monroe	346	306	40	11.6
Bethany village	Moultrie	711	667	44	6.2
Gays village	Moultrie	151	136	15	9.9
Lovington village	Moultrie	699	655	44	6.3
Bartonville village	Peoria	3,369	3,118	251	7.5

Bellevue village	Peoria	954	870	84	8.8
Chillicothe city	Peoria	3,288	3,065	223	6.8
Kingston Mines village	Peoria	131	117	14	10.7
Norwood village	Peoria	205	191	14	6.8
Cerro Gordo village	Piatt	817	761	56	6.9
Hammond village	Piatt	292	264	28	9.6
Mansfield village	Piatt	602	560	42	7.0
Baylis village	Pike	126	118	8	6.3
Detroit village	Pike	51	43	8	15.7
El Dara village	Pike	51	43	8	15.7
Florence village	Pike	19	11	8	42.1
Griggsville city	Pike	641	599	42	6.6
Milton village	Pike	115	107	8	7.0
Nebo village	Pike	188	171	17	9.0
New Canton town	Pike	199	182	17	8.5
New Salem village	Pike	51	43	8	15.7
Pearl village	Pike	72	64	8	11.1
Oak Grove village	Rock Island	151	141	10	6.6
Buffalo village	Sangamon	300	268	32	10.7
Clear Lake village	Sangamon	173	124	49	28.3
Grandview village	Sangamon	875	794	81	9.3
Loami village	Sangamon	496	464	32	6.5
Mechanicsburg village	Sangamon	264	248	16	6.1
Cowden village	Shelby	250	221	29	11.6
Findlay village	Shelby	380	351	29	7.6
Herrick village	Shelby	199	170	29	14.6
Sigel town	Shelby	195	180	15	7.7
Tower Hill village	Shelby	310	281	29	9.4
Armington village	Tazewell	188	175	13	6.9
Deer Creek village	Tazewell	345	307	38	11.0
Green Valley village	Tazewell	399	361	38	9.5
Mackinaw village	Tazewell	841	778	63	7.5
North Pekin village	Tazewell	910	822	88	9.7
Ashley city	Washington	302	272	30	9.9
Irrington village	Washington	421	391	30	7.1
Radom village	Washington	124	109	15	12.1
Venedy village	Washington	91	76	15	16.5
Fairmont CDP	Will	1,752	1,442	310	17.7
Godley village	Will	314	281	33	10.5
Ingalls Park CDP	Will	2,070	1,940	130	6.3
Lakewood Shores CDP	Will	1,033	919	114	11.0
Preston Heights CDP	Will	1,592	1,429	163	10.2
Rockdale village	Will	1,212	1,098	114	9.4
Steger village	Will	3,148	2,913	235	7.5
University Park village	Will	3,973	3,663	310	7.8
Wilmington city	Will	3,315	3,038	277	8.4

Bay View Gardens village	Woodford	222	206	16	7.2
Benson village	Woodford	233	217	16	6.9
Kappa village	Woodford	130	114	16	12.3
Minonk city	Woodford	1,266	1,188	78	6.2
Secor village	Woodford	222	206	16	7.2
Spring Bay village	Woodford	328	297	31	9.5
Washburn village	Woodford	344	313	31	9.0

**CITIES IN ILLINOIS WITH POPULATION OF AT LEAST 25,000 THAT HAD
OCTOBER 2004-SEPTEMBER 2007 36-MONTH AVERAGE UNEMPLOYMENT RATES OF AT LEAST 5.9%
OR 120 PERCENT OF AVERAGE U.S. UNEMPLOYMENT RATE (4.9%) DURING SAME PERIOD**

Source: Illinois Department of Employment Security, Economic Information and Analysis

NAME	BLS Code	COUNTY	LABOR	UNEMPLOYED	
			FORCE EMPLOYED	NUMBER	RATE

South Holland village, IL	CT175040	Cook	10,862	10,176	687	6.3
Hanover Park village, Cook County part, IL	PT172351	Cook	10,875	10,209	665	6.1